

WEST VIRGINIA LEGISLATURE

2021 REGULAR SESSION

Introduced

Senate Bill 473

FISCAL
NOTE

BY SENATORS MAYNARD AND RUCKER

[Introduced February 26, 2021; referred
to the Committee on Natural Resources]

1 A BILL to amend and reenact §20-5-2 of the Code of West Virginia, 1931, as amended, relating
2 to allowing primitive camping on state property; and requiring a primitive camping stamp.

Be it enacted by the Legislature of West Virginia:

ARTICLE 5. PARKS AND RECREATION.

§20-5-2. Powers of the director with respect to the section of parks and recreation.

1 (a) The Director of the Division of Natural Resources is responsible for the execution and
2 administration of the provisions in this article as an integral part of the parks and recreation
3 program of the state and shall organize and staff the section of parks and recreation for the
4 orderly, efficient, and economical accomplishment of these ends. The authority granted in the
5 year 1994 to the Director of the Division of Natural Resources to employ up to six additional
6 unclassified personnel to carry out the parks' functions of the Division of Natural Resources is
7 continued.

8 (b) The Director of the Division of Natural Resources shall:

9 (1) Establish, manage, and maintain the state's parks and recreation system for the benefit
10 of the people of this state and do all things necessary and incidental to the development and
11 administration of the state's parks and recreation system;

12 (2) Acquire property for the state in the name of the Division of Natural Resources by
13 purchase, lease or agreement; retain, employ and contract with legal advisors and consultants;
14 or accept or reject for the state, in the name of the division, gifts, donations, contributions,
15 bequests or devises of money, security, or property, both real and personal, and any interest in
16 the property, including lands and waters, for state park or recreational areas for the purpose of
17 providing public recreation: *Provided*, That the provisions of section §20-1-20 *et seq.* of this code
18 are specifically made applicable to any acquisitions of land: *Provided, however*, That any sale,
19 exchange or transfer of property for the purposes of completing land acquisitions or providing
20 improved recreational opportunities to the citizens of the state is subject to the procedures of §5a-
21 10-1 *et seq.* of this code: *Provided further*, That no sale of any park or recreational area property,

22 including lands and waters, used for purposes of providing public recreation on the effective date
23 of this article and no privatization of any park may occur without statutory authority;

24 (3) Approve and direct the use of all revenue derived from the operation of the state parks
25 and public recreation system for the operation, maintenance, and improvement of the system,
26 individual projects of the system or for the retirement of park development revenue bonds:
27 *Provided*, That all revenues derived from the operation of the state parks and public recreation
28 system shall be invested by the Treasurer and all proceeds from investment earnings shall accrue
29 for the exclusive use for the operation, maintenance, and improvement of the system, individual
30 projects of the system or for the retirement of park development revenue bonds;

31 (4) Effectively promote and market the state's parks, state forests, state recreation areas
32 and wildlife recreational resources by approving the use of no less than 20 percent of the:

33 (A) Funds appropriated for purposes of advertising and marketing expenses related to the
34 promotion and development of tourism, pursuant to §29-22-18(j) of this code; and

35 (B) Funds authorized for expenditure from the Tourism Promotion Fund for purposes of
36 direct advertising, pursuant to §5B-2-12 and §29-22A-10 of this code;

37 (5) Issue park development revenue bonds as provided in this article;

38 (6) Provide for the construction and operation of cabins, lodges, resorts, restaurants, and
39 other developed recreational service facilities, subject to the provisions of §20-5-15 and §20-1-20
40 of this code;

41 (7) The director may sell timber that has been severed in a state park incidental to the
42 construction of park facilities or related infrastructure where the construction is authorized by the
43 Legislature in accordance with §20-1-20 of this code, and the sale of the timber is otherwise in
44 the best interest of park development, without regard to proceeds derived from the sale of timber.
45 The gross proceeds derived from the sale of timber shall be deposited into the operating budget
46 of the park from which the timber was harvested;

47 (8) Propose rules for legislative approval in accordance with the provisions of §29A-3-1 *et*

48 *seq.* of this code to control the uses of parks: *Provided*, That the director may not permit public
49 hunting, except as otherwise provided in this section, the exploitation of minerals or the harvesting
50 of timber for commercial purposes in any state park;

51 (9) Exempt designated state parks from the requirement that all payments must be
52 deposited in a bank within 24 hours for amounts less than \$500 notwithstanding any other
53 provision of this code to the contrary: *Provided*, That such designated parks shall make a deposit
54 in any amount no less than every seven working days;

55 (10) Waive the use fee normally charged to an individual or group for one day's use of a
56 picnic shelter or one week's use of a cabin in a state recreation area when the individual or group
57 donates the materials and labor for the construction of the picnic shelter or cabin: *Provided*, That
58 the individual or group was authorized by the director to construct the picnic shelter or cabin and
59 that it was constructed in accordance with the authorization granted and the standards and
60 requirements of the division pertaining to the construction. The individual or group to whom the
61 waiver is granted may use the picnic shelter for one reserved day or the cabin for one reserved
62 week during each calendar year until the amount of the donation equals the amount of the loss of
63 revenue from the waiver or until the individual dies or the group ceases to exist, whichever first
64 occurs. The waiver is not transferable. The director shall permit free use of picnic shelters or
65 cabins to individuals or groups who have contributed materials and labor for construction of picnic
66 shelters or cabins prior to the effective date of this section. The director shall propose a legislative
67 rule for legislative approval in accordance with §29A-3-1 *et seq.* of this code governing the free
68 use of picnic shelters or cabins provided in this section, the eligibility for free use, the
69 determination of the value of the donations of labor and materials, the appropriate definitions of a
70 group and the maximum time limit for the use;

71 (11) Provide within the parks a market for West Virginia arts, crafts, and products, which
72 shall permit gift shops within the parks to offer for sale items purchased on the open market from
73 local artists, artisans, craftsmen, and suppliers and local or regional crafts cooperatives;

74 (12) Provide that reservations for reservable campsites may be made, upon two days'
75 advance notice, for any date for which space is available within a state park or recreational area
76 managed by the parks and recreation section;

77 (13) Provide that reservations for all state parks and recreational areas managed by the
78 parks and recreation section of the division may be made by use of a valid credit card;

79 (14) Develop a plan to establish a centralized computer reservation system for all state
80 parks and recreational areas managed by the parks and recreation section and to implement the
81 plan as funds become available; and

82 (15) Notwithstanding the provisions of §20-2-58 of this code, the Natural Resources
83 Commission is authorized to promulgate rules in accordance with the provisions of §29A-3-1 *et*
84 *seq.* of this code to permit and regulate the hunting of white-tail deer in any state park as
85 considered appropriate by the director to protect the ecological integrity of the area.

86 (16) Permit the use of drones within State Parks, Forests and Rail Trails. Persons who
87 intend to operate an unmanned aircraft system shall register at the area superintendent's office
88 prior to engaging or participating in the operation of any unmanned aircraft system and specify
89 where the activity will take place. A superintendent may only prohibit, issue directives, or
90 implement time and place restrictions on unmanned aircraft system use in areas or portions
91 thereof in order to: (i) Protect the safety and privacy of other park users, (ii) protect area facilities,
92 (iii) protect the peaceful and quiet atmosphere of the area, or (iv) prevent harassment of wildlife.
93 Upon registration the superintendent shall provide a list and map to the unmanned aircraft system
94 operator of any prohibited areas within the park. Participants in drone operation activities assume
95 full responsibility and liability for any risk or injury related to using an unmanned aircraft system.

96 (17) Permit primitive camping for wildlife viewing in secluded, remote areas of state owned
97 property DNR managed with connecting trails: *Provided*, That except at Cooper's Rock and
98 Kanawha State Forest, RV's, camper trailers, and ground fires are not allowed. Primitive camping
99 means being without neighbors, electricity, running water, bathroom facilities, and, often times,

100 cell service. Primitive camping requires a stamp with an annual fee to be set by the director.

NOTE: The purpose of this bill is to permit primitive camping at state owned property with a stamp and fee.

Strike-throughs indicate language that would be stricken from a heading or the present law and underscoring indicates new language that would be added.